

10: Sangeep Prakasn < sangeep.prakasn@aera.gov.in >, Sangeep Prakash <sandeep.moca@nic.in> Date: Tue, 24 Aug 2010 12:52:33 +0530 (IST) Subject: Feedback on Consultation Paper No.05/2010-11 Dear Sandeep,

warm greetings from Fraport India. We have collated our comments to Consultation Paper No. 05 / 2010-11 which I hope you will find useful.

Perhaps as a general remark overall we do find the consultation paper a fairly balanced document. However, the documentation requirement by the service providers seems to us pretty extensive. It is therefore our view that AERA should take another look at what documentation really is required for regulatory purposes in order to reduce the administrative cost and burden associated with the collation, verification and submission of such documentation.

Another observation is that we feel AERA should see its role more as one of oversight to prevent actual abuse of monopoly positions wherever such a situation might exist/arise and investigate and prevent cartelisation between two or more service providers. The price cap approach suggested for airports where a service provider is considered to be materially involved and in a noncompetitive environment bears the risk of an "overenthusiastic" regulatory approach with insufficient regard for actual input costs.

Best reards,

Ansgar

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Feedback on the AERA Consultation Paper No. 5 / 2010-11

Economic Regulation of Services Provided for Cargo Facility, Ground Handling and Supply of Fuel to the Aircraft

Page	Item	Comment
Cover	Letter (F.	No. AERA /20019 /CGF-G/2010-11)
2	3. c)	1. Contracts are often concluded over a period of
		more than one year. Any review of tariffs should
		ensure that contracts concluded in prior years will
		not be invalidated by annual tariff reviews.
	3. d)	2. Light touch regulation is to be welcome.
		Contracts are often concluded over a period of
		more than one year. Any review of tariffs should
		ensure that contracts concluded in prior years will
		not be invalidated by annual tariff reviews.
	3. e)	3. This suggests that although tariffs will be
		proposed for a period of 5 years, they will be fixed
		annually. Any review of tariffs should ensure that
		contracts concluded in prior years will not be
		invalidated by annual tariff reviews.
	3. f)	4. Such payments should include any up-front
		"safety deposits" service providers may have to
		make as these are likely to be non-interest bearing
		and as such constitute dead capital for the service
		provider.
	3. g)	5. In smaller airports where there are a smaller
		number of competing service providers, the quality
		of service may be compromised due to a lack of



Page	Item	Comment
		competition, despite service level agreements. In
		such cases, the regulator may wish to review this
		approach.
	3. h)	6. In smaller airports where there are a smaller
		number of competing service providers, the quality
		of service may be compromised due to a lack of
		competition, despite service level agreements. In
		such cases, the regulator may wish to review this
		approach.
1. Dra	ft of "The	Airports Economic Regulatory Authority of India
(Term	s and Con	ditions for Determination of Tariff for Services
Provid	ed for Car	go Facility, Ground Handling and Supply of Fuel to
the Air	rcraft) Gui	delines, 2010"
7	3.4	7. Price cap regulation has the potential
		disadvantage that it may not take sufficient
		account of dynamic input costs. As a result a price
		cap may undermine any legitimate profit margins
		of the operator. A more market oriented approach
		aimed at preventing overcharging and cartelisation
		should be adopted.
8	3.7	8. This could mean that you have tariff disparity
		between the "new" and the "old" Service Providers
		if they are not submitted to the same regulatory
		control.
8	3.8	9. In the event that several service providers
		cease to provide services the regulator should
		investigate the reasons for this development. In
		the event that the regulatory formula applied has
		played a role in rendering service provision



Page	Item	Comment
		economically non-feasible the formula should be
		amended in a defined time-bound manner.
8-10	4.1 -	10. The Materiality Index for all three items:
	4.3	Aircraft Movements (5%); Cargo Volumes (2.5%)
		and International Ground Handling Volumes (5%)
		seem unreasonably low given that only a small
		number of airports handle most cargo and
	0 5 ° 15 U 5	international movements. Indices should be
		increased to 7.5%, 5% and 7.5% for the
		respective categories to reflect materiality.
10	5.1	11. The regulator should propose which measures
		it would introduce to avoid cartelisation in the
		event of a "non-competitive" situation at a major
		airport.
50	10.2	12. Involvement of stakeholders is clearly
		important and desirable for both determination of
		charges as well as the level and quality of services
		on offer.
		However, in order to make a stakeholder
		consultation exercise effective and efficient, it
		should:
		be time-bound
		 follow a defined process
		 provide for a mediation mechanism in case
		no mutually-acceptable solutions are arrived
		at
		AERA should define the time-lines as well as the
		stages/elements of the consultation process
		according to best practice principles. It should also



Page	Item	Comment
		either provide the mediation mechanism directly or
		outline the framework for such a mechanism.
Appen	dix I	
51	AI.1.3	13. AERA should provide a template for the Multi-
		Year Tariff Proposal in order to ensure easy
		comparability and consistency of submitted
		proposals by service providers in form, content
		and structure.
52	AI.2.4.2	14. AERA should provide a template for the Service
	2 1 1 8	Provider Business Plan in order to ensure easy
		comparability and consistency of submitted
		proposals by service providers in form, content
		and structure.
	AI.3	15. see comment no. 14 above
58	AI.4.3.5	16. AERA should provide a template for the 10
		year Capital Expenditure Plan in order to ensure
		easy comparability and consistency of submitted
		proposals by service providers in form, content
		and structure.
64	AI.5.1 -	17. AERA should provide templates for the 10 year
	5.3	Historical Volumes and Traffic Forecast Model in
		order to ensure easy comparability and
		consistency of submitted proposals by service
		providers in form, content and structure.
Appen	dix II	
68	AII.1.3	18. ATMs may not be an accurate predictor for
	100	materiality of fuel supply at an airport. ATMs may
		be dependent on several factors other than
	P3 42	demand such as traffic mix. A large number of
		small and/or GA aircraft could still amount to



Page	Item	Comment
	ELECTRICAL PROPERTY OF THE PARTY OF THE PART	considerable ATMs which would not necessarily
		lead to substantial fuel consumption volumes. A
		better indicator would be fuel throughputs
		measured in metric tons, kilo litres or some other
	2	suitable unit of measurement.